

#### Investing In Public Investment: An Index of Public Investment Efficiency <sup>1/</sup>

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1/ This presentation is based on a working paper. Working papers describe research in progress by the authors. The views presented are those of the authors and do not represent the views of the IMF or IMF policy.

# Motivation: Why an Index of Public Investment Management?

LICs are capital scarce: large "gaps" in health, education, infrastructure

Scaling-up of public investment needed to support development process

Key question: Is the investment process in LICs efficient enough to guarantee high growth dividends?

### Does spending on public investment translate into productive assets?

- Evidence of inadequate efficiency in many LICs
  - Weaknesses in PFM
  - Cost over-runs
  - Poor project selection (wasteful "white elephants")
  - Delays in project implementation
  - Corrupt procurement practices
- Return on private investment is lowered by poor public investment

#### What Do We Do in This Paper?

- First multi dimensional index of the public investment management efficiency for 71 countries
- Objective is to capture the <u>institutional</u> <u>process</u> underpinning investment.
  - Guide prioritization of Technical Assistance and reforms of public investment management
  - Contribute to the literature with research applications of the index

#### Constructing the Index

# Four Key Stages of the Public Investment Management









# 1. Strategic Guidance and Project Appraisal

- Nature of strategic guidance and availability of sector strategies
- Transparency of appraisal standards
- Independent review of appraisals conducted

#### 2. Project Selection

- Existence of medium term planning framework and its integration to the budget
- Inclusion in budget (or similar) of donor funded projects
- Integration of recurrent and investment expenditures in budget
- Scrutiny and more formal review process of projects conducted by legislature, including its committees
- Public access to key fiscal information, contract awards and external audit reports

#### 3. Project Implementation

- Degree of open competition for award of contracts
- Nature of any complaints mechanism relating to procurement
- Predictability of funding flows during budget execution
- Existence and effectiveness of internal controls, such as commitment controls
- Effectiveness of system of internal audit

#### 4. Project Evaluation and Audit

- Degree to which ex-post evaluations are conducted
- Degree to which external audits are produced on a timely basis and scrutinized by the legislature
- The maintenance of asset registers, and/or asset values

#### Data and Scoring Methodology

71 countries (includes 40 LICs)

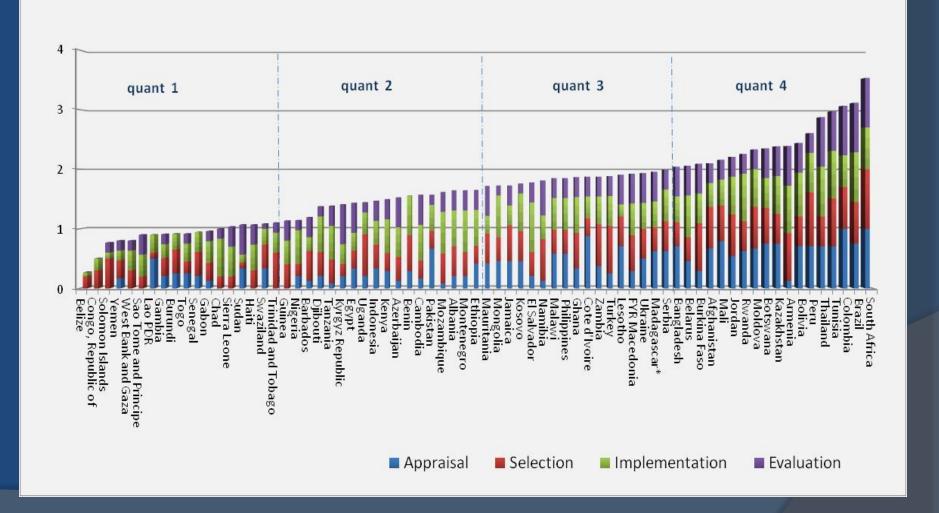
Relies on existing information from various sources, 4 stages of investment process, 17 questions.

Scoring for each criterion ranges from 0 (lowest) to 4 (highest)

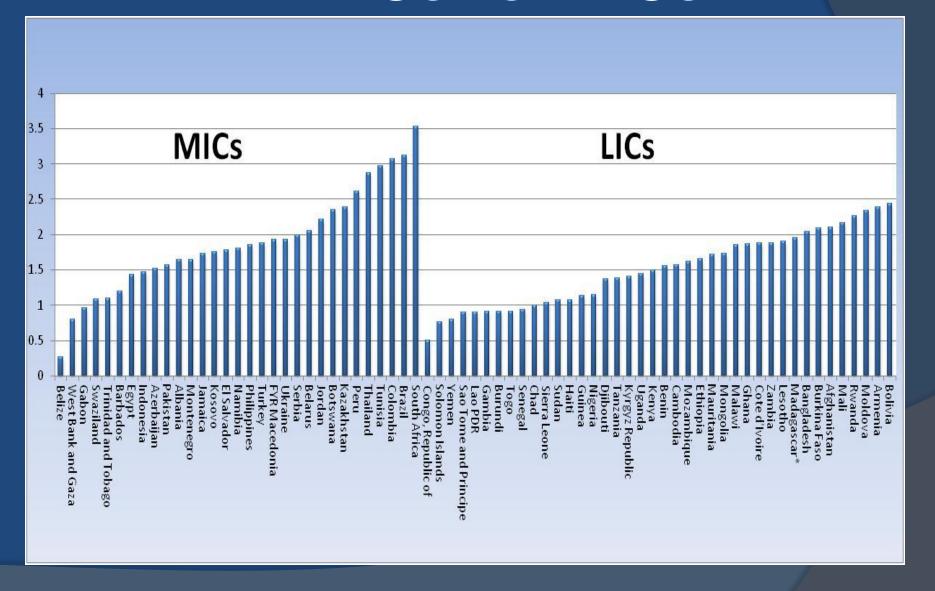
Additive aggregation method for construction

## Index Scores (by Country, Region and Income Group)

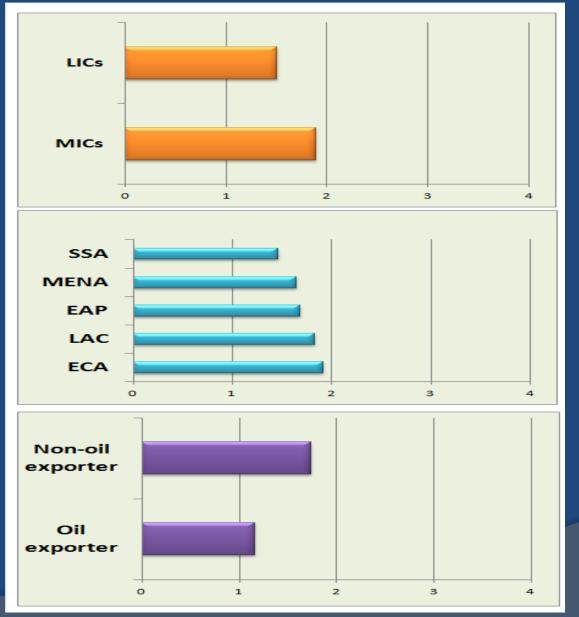
#### PIMI: Decomposition by Sub-Index



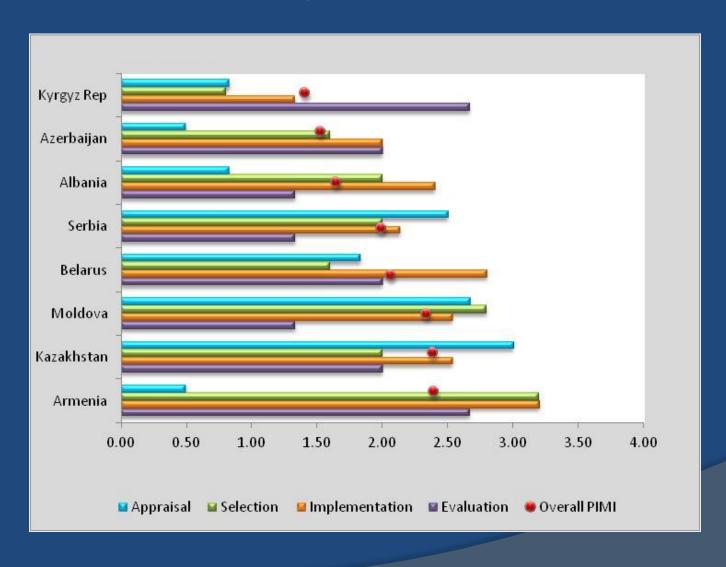
#### PIMI: LICs vs. MICs



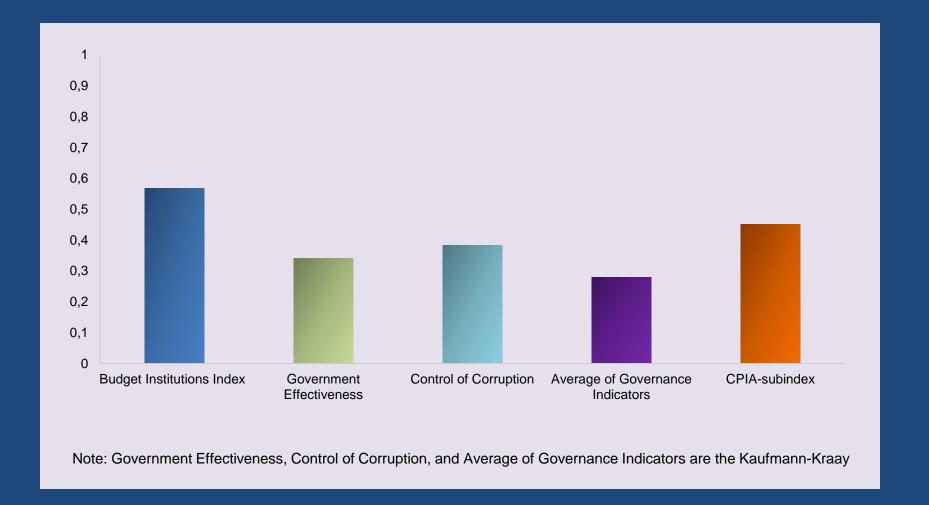
#### PIMI: Various Sub-Groups



### PIMI Index and its Subcomponents: Selected Eastern and Central Asian countries



## Correlations between PIMI and other Related Indices



#### **Potential Uses**

#### Policy Analysis

Public investment pressure points: Investigate various dimensions of the investment process.

Prioritizing Reforms: Starting point for further diagnostics and identifying reform priorities.

Monitoring: Evaluating investment performance over time.

#### Thank you