PEMPAL Treasury COP survey on accounting and financial reporting

The survey was organized on the initiative of the Treasury Community of Practices and was designed to collect compatible information from all countries represented in TCOP on the main characteristics of public sector accounting and reporting system and on the reform progress in each country.

The survey started collecting responses on the 7th of October. The deadline was the 22d of October, 2012.

The survey was designed in 3 languages: English, Russian, and Bosnian.

Links to online versions of the survey -

Bosnian - http://www.surveymonkey.com/s/XSZT5S3

Russian - http://www.surveymonkey.com/s/RMPKD5Y

English - http://www.surveymonkey.com/s/7FPZB5X

Invitation to take part in the survey was sent to all countries – TCoP members. Representatives of 18 countries filled in the questionnaire in electronic format. Albania, Azerbaijan, Belarus, Bosnia & Herzegovina, Bulgaria, Croatia, Georgia, Kazakhstan, Kyrgyz Republic, Macedonia, Moldova, Russia, Serbia, Tajikistan, Turkey, Ukraine, and Uzbekistan.

Here we analyze all 18 responses – one from each country.

Survey consists of 39 questions.

INFORMATION

Country	Full name	Title of the respondent
Albania	Mimoza Pilkati	Treasury Operations'Director
		Deputy Director of State
Azerbaijan	Vugar Abdullaev	Treasury Agency
Belarus	Andrey Narchuk	Head of IT Department
		Head of Department of
Bosna i Hercegovina	Nena Crnić	Treasury
	SVETLA	DIRECTOR OF TREASURY
	KOSTOVA;TSVETANKA	DIRECTORATE;HEAD OF
BULGARIA	CHIPEVA	DIVISION
		Head of state accounting
Croatia	Mladenka Karačić	department
		Deputy Head of Treasury
Georgia	David Tckvevava	Service of Georgia
		Vice-director of Department of
		accounting, audit and financial
Kazakhstan	Zaifun Ernazapova	reporting methodology of MoF
		Head of Report Consolidation
	l	Department of the Central
Kyrgyz Republic	Umutjan Mominovich Amanbaev	Treasury of MoF
		Head of budget accounting
Macedonia	Bari Iseni	unit
		Vice-Director of the State
Moldova	Anjela Voronin	Treasury of MoF
Montenegro	Boris Buskovic	Assistant Minister of Treasury
		Deputy Head of Budget
DE		Accounting and Reporting
RF	Anton Dubovik	Division
		Assistant director on finance,
Serbia	Valentina Ivaniš	reporting and control
Tajikistan	Rustam Boboev	Coordinator ΠΜΥΓΦ
Turkey	Atila Tuncer	Division Chief
		Head of Division of
		methodology of budgeting,
l		accounting and reporting of
Ukraine	Natalia Sushko	State Treasury Service
	NUMON RUSTAMOVICH	1
Uzbekistan	DJURAYEV	LEAD ECONOMIST

PART A. GENERAL INFORMATION ABOUT THE ACCOUNTING AND REPORTING SYSTEM IN THE PUBLIC SECTOR

2. Which agencies and institutions are part of the public sector in your country?

Country	central	agencies	statutory	local	municipa	public	other
Country						•	· · · · · ·
	government	managing	bodies	authorit	1	financial and	
	(budget)	public extra-		ies	(budget)	non-	
	institutions	budgetary			institutio	financial	
		funds			ns	enterprises	
Albania	х	Х	Χ	Χ	Χ		
Azerbaijan	х	Χ			Χ	Χ	
Belarus	х	Χ		Χ	X	Х	
Bosna i Hercegovina	х		X	X	X	X	Agencies established by the executive power bodies in accordance to the law, and who are budget funded.
BULGARIA	X	X	X	X	X	X	General Government sector in BG is the "General Government" sector of ESA 95 according to Annex A of Council Regulation (EC) No 2223/96
Croatia	Х	Х	X	Χ	Χ		
Georgia	Χ		Х	Χ	X	х	
Kazakhstan	X						All state bodies functioning on the base of republic and local budgets
Kyrgyz Republic	X	X		X	Х	x	
Macedonia	Х	Х	Х	Х	Х	х	
Moldova	Χ	Χ	X	Χ	Х		
Montenegro	Χ	X	Х	Χ	X	х	
RF	Х	Х	Χ	Χ	Χ		
Serbia	Х		Χ	Χ	Χ		
Tajikistan	Χ	Χ	Χ	Χ	Χ	Х	
Turkey	Χ	Χ	Χ	Χ	Χ		
Ukraine	Х	Х	Χ	Χ	Χ		
Uzbekistan	Х	Х			Х		

3. Does your country have a set of official criteria to classify institutions as belonging to the public sector?

All 18 countries (100%) replied. 10 (55%) countries have a set of official criteria to classify institutions as belonging to the public sector.

	1	
Country	Yes	No
Albania	Х	
Azerbaijan		Х
Belarus		Х
Bosna i Hercegovina	X	
BULGARIA	X	
Croatia	X	
Georgia	X	
Kazakhstan	X	
Kyrgyz Republic		Х
Macedonia	X	
Moldova		X
Montenegro		Х
RF		X
Serbia		Х
Tajikistan	X	
Turkey	X	
Ukraine	X	
Uzbekistan		X

4. International practice is based on the principle that accounting policies and standards specific for the public sector cover all public sector institutions, except public financial and non-financial enterprises (which are assumed to be covered by accounting standards applied to the private sector). Is this the case in your country?

100 % responses were given. 15 countries (83.3%) replayed "Yes".

Country	Yes	No. Please explain the deviation from this principle.
Albania		There is not an accounting policy for general government sector. It's in the process of developing
Azerbaijan	Х	
Belarus	Χ	
Bosna i Hercegovina	Χ	
BULGARIA	Χ	
Croatia	Χ	
Georgia	Х	F
Kazakhstan		According to RK Law "On Accounting and Financial Reporting" Public Interest Entities use IPSAS; according to RK Budget Code from January 1, 2013 all state institutions has to maintain accounting and financial reporting in accordance with IPSAS and accrual method
Kyrgyz Republic		Existing chart of accounts and methodology of its usage cover all state budget-funded institutions. Since 2013 года Unified chart of accounts of public sector will be implemented.
Macedonia	Х	
Moldova	Х	
Montenegro	Χ	
RF	Χ	
Serbia	Χ	
Tajikistan	Χ	
Turkey	Х	
Ukraine	Χ	
Uzbekistan	Χ	

5. Which edition of the general financial statistics manual (GFS) is used in your country to produce fiscal reports for the IMF?

100 % responses were given.
GFS 2001 is used in 15 countries (83/3%).
GFS 1986 is used in 2 countries (11.1%)

Country	GFS 2001	GFS 1986	GFS is not used (explain, which reporting
			standard is used)
			It's mix by GFSM 2001 year and GFSM 1986
Albania			year
Azerbaijan	Χ		
Belarus	Χ		
Bosna i Hercegovina	X		
BULGARIA	X		
Croatia	X		
Georgia	X		
Kazakhstan	X		
Kyrgyz Republic	X		
Macedonia		Х	
Moldova	X		
Montenegro	X		
RF	Χ		
Serbia	X		
Tajikistan	X		
Turkey	X		
Ukraine		Х	
Uzbekistan	X		

6. Specify which accounting method is used in your country by each of the following:

100 % responses were given.

	Cash accounting	Accrual accounting	Modified cash or	Not
			accrual accounting	applicable
Treasury	11 (61.1%) Belarus,		7 (38.8%)	
(the	Croatia, Georgia,		Albania,	
Ministry of	Kazakhstan, Kyrgyz		Azerbaijan,	
Finance) in	Republic,		В&Н,	
executing	Macedonia,		Bulgaria,	
the public	Moldova, RF,		Montenegro,	
budget	Serbia, Tajikistan,		Turkey	
	Uzbekistan		Ukraine	
the bodies	10 (55.5%)	1 (5.5%) Azerbaijan	7 (38.8%)	
in charge	Belarus, Georgia,		Albania,	
of local	Kazakhstan,		Bosna i	
budgets	Kyrgyz Republic,		Hercegovina	
	Macedonia,		Bulgaria, Croatia,	
	Montenegro, RF,		Moldova, Turkey,	
	Serbia, Tajikistan,		Ukraine	
	Uzbekistan			

agencies that are in charge of executing social security budgets	3 (16.7%) Kazakhstan, Macedonia, Serbia,	3 (16.7%) Azerbaijan, Georgia, RF	12 (66.6%) Albania, Belarus Bosna i	
that are in charge of executing social security budgets			Hercegovina, Bulgaria, Croatia, Kyrgyz Republic, Moldova, Montenegro, Tajikistan, Turkey, Ukraine, Uzbekistan	
charge of executing social security budgets	6 (33.3%)	4 (22.2%)	5 (27.8%)	1 (5.5%)
executing social security budgets	Georgia, Macedonia,	Albania,	Bosna i	Turkey
social security budgets	Montenegro	Azerbaijan, Kazakhstan,	Hercegovina	
security budgets	RF	Moldova	Bulgaria	
budgets	Serbia		Croatia, Kyrgyz	
_	Tajikistan		Republic, Ukraine	
	3 (16.7%)	5 (27.8%) Albania,	4 (22 20/)	2 (16 70/)
0	Macedonia, RF	Azerbaijan, Kazakhstan,	4 (22.2%) Bosna i	3 (16.7%) Georgia,
	Serbia	Moldova, Montenegro	Hercegovina	Tajikistan,
of	Sciola	wioldova, wioliteliegio	Bulgaria	Turkey
executing			Croatia, Kyrgyz	
medical			Republic	
insurance			r	
budgets;				
other	1 (5.5%) Uzbekistan	5 (27.8%) Albania (Other	4 (22.2%)	1 (5.5%)
	(State non-budgetary and	public sector institutions are	Montenegro,	Turkey
sector	specialized funds)	considered those which are	Kyrgyz Republic,	
institutions		outside general government sector), Azerbaijan, Serbia,	Bosna i	
		Georgia, (non-profit	Hercegovina,	
		enterprises) Kazakhstan	Croatia,	
		(Public Interest Entities –		
		financial organizations (with the		
		exception of legal bodies with		
		the only activity - organization of currency exchange), joint-		
		stock companies (with the		
		exception of non-profit ones),		
		miner developer organizations		
		common commercial minerals)		
		and government-sponsored		
		economic competence)		
		and government-sponsored enterprises, and state enterprises founded on the right of		

7. For the institutions that use modified cash or accrual please indicate what additional information is reported beyond cash flows (eg commitments, accounts receivable for tax revenues, etc.)

14 responses were given (77.8%)

Country	
Albania	expenses authorized by treasury
Azerbaijan	Commitments, account payables
Belarus	Commitments on payments into the budget, commitments after made work (services), calculation of remuneration etc.
Bosna i Hercegovina	Proceeds for financial and nonfinancial assets, costs for financial and nonfinancial assets, proceeds from borrowing and costs for repayment of debts.
BULGARIA	In fact the budget entities (GG) apply Accrual Accounting. The only exceptions in the consistency of applying accrual base are: in budget entities depreciation is not accrued at the moment and taxes and social contributions are reported on a cash basis (for the notification purposes the time-adjustment approach is applied). All other transactions and changes in revenue, expenditures, assets and liabilities of the budget entities are reported on an accrual base and for the purposes of the budget execution are presented on cash base in the Cash reports of cash execution of the budget also.
	In Croatia is used modified accrual principle, according to which the expenditures are recognized on the accrual, and revenues when collected and available. Expenditures for procurement of nonfinancial assets are recognized at the time of purchase in full. One of the financial statements is the balance sheet in which assets are included, in addition to
Croatia	receivables and liabilities.
Georgia	commitments, assets, actual revenue and expenses, net asset value, profit/loss, changes of assets /commitments due to economic phenomena
Kazakhstan	
Kyrgyz Republic	Financial and non-financial assets, commitments
Macedonia	
Moldova	commitments, assets
Montenegro	Commitments
RF	
Serbia	
Tajikistan	Budget reporting, accounts payable and receivable, report on qualitative and quantitative composition of accountant workers, report on plan performance per personnel on bodies of state administration, report on shortage and misappropriation of assets and material assets, report on asset and material asset transactions.
Turkey	Budget revenue and spending are cash based while all other transactions are accrual based
Ukraine	National debt and commitment accounting is performed on the base of accrual method
Uzbekistan	"Actual expenses" and financial results are indicated

8. How is information about budget revenue recorded in the Treasury accounting system in your country? 9. How is information about budget expenditure recorded in the Treasury accounting

9. How is information about budget expenditure recorded in the Treasury accounting system in your country?

Country	information about budget		information about budget expenditure			
	<u>revenue</u>					
	as revenue is	as the cash is	As	As goods and	As an	As payments are
	accrued	collected	commitments	services are	accounts	made (Cheque or
			are entered	received	payable is	bank transfer)
				10001104	* *	outin transfer)
			into		accrued	
Albania		Х			Х	
Azerbaijan		x	Х	х	x	Χ
Belarus		х				Х
Bosna i						
Hercegovina		х			X	
BULGARIA	Х		Х	х	х	Χ
Croatia		х		Х	Х	
Georgia		х				Χ
Kazakhstan		х				Χ
Kyrgyz						
Republic		х				Χ
Macedonia		x				Χ
Moldova		х				Χ
Montenegro		x				Χ
RF		х				Χ
Serbia		х				Χ
Tajikistan		х				Χ
Turkey		х				Χ
Ukraine		Х				Χ
Uzbekistan		х	Х		Х	Χ
	1 (5.5%)	17 (94.4%)	3 (16,7%)	3 (16.7%)	6 (33.3%)	15 (83.3%)

10. If budget institutions do not use accrual accounting, are there plans for them to move to accrual accounting in the future?

14 responses (77.8%) were given.

Country	Reforms to move to accrual accounting have already started	Reforms to move to accrual accounting are planned and a comprehensive implementation schedule exists	Reforms to move to accrual accounting are planned, but no comprehensive implementation schedule exists	No reforms to move to accrual accounting are planned
Albania		X		
Azerbaijan				
Belarus			Х	
Bosna i Hercegovina			Х	
BULGARIA				
Croatia			Х	
Georgia	Χ			
Kazakhstan	Х			
Kyrgyz Republic			Х	
Macedonia			Х	
Moldova			Х	
Montenegro			Х	
RF				
Serbia			Х	
Tajikistan			Х	
Turkey				
Ukraine	X			
Uzbekistan				X
	3 (16.7%)	1 (5.5%)	9 (50%)	1 (5.5%)

11. Which official documents lay out the key accounting and financial reporting principles for the public sector

Country	
Albania	Minister of Finance instructions in cooperation with National Accounting Counsel
Azerbaijan	Statute on accounting
Belarus	RB Law "On Accounting and Reporting"
	Rulebook on accounting, accounting policies and accounting estimates for budgetary users,
	Rulebook on implementation of international accounting standards for public sector,
	Rulebook on financial reporting for budget revenue users of the Republic, municipalities and
Bosna i Hercegovina	cities and funds.
	Accountancy Act; Unified Budget Classification; Unified Chart of Accounts for budget
	entities; Particular Guidelines of Minister of Finance for applying of National Accounting
	Standards by budget entities; Guidelines of Minister of Finance on reporting of the budget
BULGARIA	entities on cash and accrual basis.
	Budget Law, Rulebook on budgetary accounting and accounting plan, Rulebook on financial
Croatia	reporting in budgetary accounting.
Georgia	Law on Accounting, MoF orders
	Budgetary code of Kazakh Republic, Resolution of the Government of the Republic of
Kazakhstan	Kazakhstan, national standards developed in accordance with IPSAS and accrual method
	Regulation on accounting organization and execution in budget institutions, Instructions of the
Kyrgyz Republic	Central Treasury on accounting and reporting
Macedonia	Law on budget accounting and budget users
Moldova	Law on Accounting, MoF instructions
Montenegro	Budget Law, Regulation on uniform classification of accounts, Regulations on Reporting

	DED 1 . G 1 V DEW EQ 1 . C12 01 0010 W 157 . Q			
	RF Budgetary Code; Law on Accounting; RF MoF Order of 12.01.2010 № 157н «On			
	Approval of the Single Chart of Account of accounting of government and local government			
	bodies, governing bodies of State non-budgetary funds, State academies of science, State			
	(municipal)institutions and on the Instruction of its Application". RF MoF Order of			
	12.06.2010 № 162H «Concerning Approval of the Chart of Accounts of budget accounting			
	and of the Instruction of its Application »; RF MoF Order of December 16, 2010 № 174н			
	"Concerning Approval of Charts of Accounts of accounting of budgetary units and on the			
	Instruction of its Application "; RF MoF Order of December 23, 2010 № 183н "Concerning			
	Approval of Chart of Accounts of accounting autonomous institutions and on the Instruction			
	of its Application"; RF MoF Order of 12.21.2011 № 180н «Concerning Approval of			
	Directions on the Procedure for Use of RF budget classification»; RF MoF Order of			
	12.15.2010 № 173н «Concerning Approval of primary accounting document and registers			
	using by government and local government bodies, governing bodies of State non-budgetary			
	funds, State academies of science, state (municipal) institutions and methodology instructions			
	of their application»; RF MoF Order от December 28, 2010 № 191н "Concerning Approval of			
	the Instruction on the Procedure of annual, quarterly, and monthly reporting of budget			
	execution in RF budget system "; RF MoF Order от March 25, 2011 № 33н "Concerning			
	Approval of Instruction on the Procedure for annual and quarterly reporting of state			
RF	(municipal) budget and autonomous institutions".			
Serbia	Budget System Law			
Tajikistan	Laws and normative legal acts.			
Turkey	Law No 5018 on Public Financial Management and Control			
Ukraine	Law of Ukraine "On Accounting and Financial Reporting in Ukraine "			
	26 officially stated normative legal acts, including Law of Uzbekistan "On accounting",			
	Uzbekistan MoF order "Concerning Approval of the Instruction on Accounting in Budget			
Uzbekistan	Entities".			

12. <u>Does your country already have or is developing official accounting standards for the public sector?</u> 100% or responses were given

	ublic secu		_			
Country	Standard	Standard	Standard	There are	No	Other (please specify)
	s have	s are	s are	plans to	standards	
	been	being	being	develop	are	
	fully	develope	develope	standards	available	
	develope	d,	d, but	in the	and there	
	d and	partially	there are	future	are no	
	duly	approved	no	but it has	plans to	
	approved	иррготса	approved	not	develop	
	арргочес				them	
			standards	started	them	
				yet		
Albania	Х					
Azerbaijan Belarus	Х	v				
Delalus		Х				Standards are in most part
						developed and implemented, 4
						standards are still left (MRSJS 23,
						MRSJS 28, MRSJS 29 and
Bosna i						MRSJS 30), and they will be implemented as of January 1,
Hercegovina						2013.
						Particular Guidelines of Minister
						of Finance for applying of
						National Accounting Standards by budget entities is in compliance
						with ESA95 framework. Having
						in mind the Government's
						commitments to comply with
						ESA 95 and GFSM 2001 accounting principles, concepts
						and requirements, direct
						application of IPSAS is not
						deemed to be option, especially
						before the alignment of the
						existing differences between IPSAS and the ESA 95 and
						GFSM 2001 framework. The only
						practical approach is to
						incorporate some requirements of
						the IPSAS, that are consistent with ESA 95 and GFSM 2001
						principals and rules. ESA 95's
						Accounting framework should be
						leading in developing government
						accounting standards. In addition, article 3 of Directive 2011/85
						explicitly requires government
						accounting systems of member-
						states to be capable of generating
BULGARIA						data in accordance of ESA 95 methodology.
Croatia				Х		mediodology.
Georgia				Х		
Kazakhstan	Х					
Kyrgyz			v			
Republic		İ	X	<u> </u>	<u> </u>	

Macedonia		Х				
Moldova				х		
Montenegro				х		
RF			х			
Serbia		х				
Tajikistan				х		
Turkey		х				
Ukraine	х					
Uzbekistan			х			
	4	4	3	5		
	(22.2%)	(22.2%)	(16.7%)	(27.8%)	0	2 (11.1%)

13. Are the existing (or prospective) standards linked to international public sector accounting standards (IPSAS)?

16 responses (88.9%) were given

Country	fully match them (international standards are used without changes as national standards)	national standards have been developed (are being developed) on the basis of international standards with some changes	national standards are not linked to international standards
Albania		x	
Azerbaijan		х	
Belarus			X
Bosna i Hercegovina	Х		
BULGARIA			
Croatia		Х	
Georgia		Х	
Kazakhstan	Х		
Kyrgyz Republic	Х		
Macedonia	X		
Moldova			
Montenegro		х	
RF		х	
Serbia		х	
Tajikistan		х	
Turkey		Х	
Ukraine		Х	
Uzbekistan		Х	
	4 (22.2%)	11 (61.1%)	1 (5.5%)

14. Please, provide the following data to describe the progress with the development of the standards

Country	total number of approved standards	the number of	total number
		developed standards	of planned
			standards
Albania	14		
Azerbaijan	24		
Belarus	12	15	20
Bosna i			
Hercegovina	30		
BULGARIA			
Croatia			
Georgia			31
Kazakhstan	31 Approved national standards Казахстана	31	32

	correspond with 31 standards of IPSAS. Standard 32 " Service Concession Arrangement: grantor" was developed in October, 2011 by IFAC IPSAS Committee and it will be put in force at January 1, 2014		
Kyrgyz Republic			
Macedonia	IPSAS on a cash basis		IPSAS on a accrual basis
Moldova			
Montenegro	1	1	1
RF			
Serbia	1	1	
Tajikistan			
Turkey	20	20	26
Ukraine	19	19	19
Uzbekistan			13

- 15. Is the Chart of Accounts currently used in the public sector linked to the economic segment of the budget classification?
- 16. If the Chart of Accounts used in the public sector is linked to the economic segment of the budget classification, how is this link ensured

Country	Is the Chart of Accounts used in the public sector linked to the economic segment of the budget classification?							
	No	Yes (how is this link ensured)						
		direct link	transition/mapping tables	other type of link				
Albania		Х						
Azerbaijan			Х					
Belarus	Х							
Bosna i Hercegovina		x						
BULGARIA			Х					
Croatia		Х						
Georgia			Х					
Kazakhstan				X				
Kyrgyz Republic		Х						
Macedonia		Х						
Moldova			X					
Montenegro		Х						
RF		Χ						
Serbia		Χ						
Tajikistan				The chart of Account code is an extension of the economic segment code				
Turkey		Х						
Ukraine	Х							
Uzbekistan	Х							
		9 (50%)	4 (22.2%)	2 (11.1%)				
	3 (16.7%)	15 (83.3%)						

17. <u>Is a single consolidated financial statement for the public sector compiled in your country?</u>

Country	Yes	No
Albania	х	
Azerbaijan	х	
Belarus	X	
Bosna i Hercegovina	X	

BULGARIA	х	
Croatia	х	
Georgia		X
Kazakhstan		X
Kyrgyz Republic		X
Macedonia	X	
Moldova	X	
Montenegro	X	
RF	X	
Serbia	X	
Tajikistan	X	
Turkey	X	
Ukraine		X
Uzbekistan	X	
	14 (77.8%)	4 (22.2%)

Next six questions were answered only by those 14 countries who replied "Yes" to the previous question.

Do financial statements cover all entities that are part of the public sector? (yes, no, if no, specify the exceptions)

Country	Yes	No (please specify the exceptions)
		statutory bodies self-funded, public financial and non-
Albania		financial enterprises
Azerbaijan		With the exception of state corporations
•		State budget-funded entities, municipal budget-funded
Belarus		entities, other financial institutions
Bosna i Hercegovina	Х	
		public financial and non-financial enterprises, investments
BULGARIA		recognized using the equity method
Croatia	Х	
		Financial statements include Core Budget (ministries,
Macedonia		agencies, bureau) Social Funds and State Road Agency
Moldova	Х	
Montenegro	Х	
RF	Х	
Serbia		State corporations
Tajikistan	Х	
Turkey	Х	
Uzbekistan	Х	
	8	6

19. What is the accounting basis used for the financial statements?

Country	cash	accrual	modified cash or
			accrual
Albania			X
Azerbaijan	Х		
Belarus	х		
Bosna i Hercegovina			X
BULGARIA			X
Croatia			X
Macedonia	Х		
Moldova	Х		
Montenegro			X
RF		X	
Serbia	Х		
Tajikistan	Х		
Turkey			X
Uzbekistan			X
	6	1	7

20. Do the financial statements contain:

Country	income	compari	balanc	cash	other information (specify)
J	and	son of	e	flow	
			sheet	stateme	
	expendit	expendit	sneet		
	ure	ure		nt	
	stateme	against			
	nt	budget			
					Changes in the net assets (own equity) statement Description
Albania	v		v	v	of the accounting policy and notes about the financial statements discrepancies
Azerbaijan	X	Х	Х	Х	X x
Belarus	X	X			Λ
Delalus	^				Review of assets, liabilities and sources, Functional
					classification of expenditure and net expense on
Bosna i					nonfinancial assets. Structure and number of
Hercegovina	x	х		x	employees
Ticrocgovina	^	^		^	Notes to the financial statements (summary of significant
					accounting policies and other explanatory information). Cash
					flow statements for budget entities are designed particularly
					for the purposes of cash execution of the budget. The layout
					of these reports are fully different from Cash-flow Statement
					in accordance of IPSAS and one of the main purposes is to
BULGARIA		Х	Х	Х	measure budget deficit/surplus on cash basis.
Croatia	x		x	х	Report on expenditures by functions and classifications, Report on changes in the value and volume of assets, Notes
Georgia	X	×	X	X	X
Macedonia	X	X		X	X
Moldova	X	X	х	X	Letter of explanation
	,,	,,		,,	Reports on implementation of planned activities, report on
Montenegro	х	х		х	the revenue structure etc
					Sovereign wealth fund disbursement; inter-budget transfer
DE					disbursement; Special fund disbursement; Placement of
RF	Х	Х	Х	Х	budget in deposit accounts etc.
Serbia	Х	Х		Х	X
Tajikistan	Х	Х	Х	Х	
Turkey	X		X		
Ukraine	X	X	X	X	Information about debt position of public sector subjects

Uzbekistan	Х	Х	Х	Х	Non-financial asset flow statement
	13 (15)	10 (12)	8(10)	11 (13)	11 (13)

21. Are the financial statements subject to audit by the Supreme Audit Institution (SAI)?

22. Are the financial statements (and audit reports if applicable) made available to the public, e.g. by publishing on the web

	Are the	the Are the financial statements (and audit reports if				
	financia		applicable) made available to the public, e.g. by			
	stateme	ents		publishing on the web		
	subject	to audit				
	by the	Supreme				
	•	nstitution				
		nsutution				
	(SAI)?					
Country	Yes	No	Yes	No	Comments	
Albania	Х		Х			
Azerbaijan	Х		х			
Belarus		X	Х		Only selected figures are published	
Bosna i Hercegovina	Х		Х			
BULGARIA	X		x		According to the Annual State Budget Act: § 26. (1) Budget entities shall publish annual financial statement information on the Internet, following the procedure, method and time limits, established by the Minister of finance, consented with the Chairman of the National Audit Office. (2) The information from the annual financial reports in paragraph (1) audited by the National Audit Office shall be published on it's Internet site along with the National Audit Office' audit report and/or audit opinion, referred to in art. 53 of the National Audit Office Act. Semiannual and annual reports on state budget execution are published on the Internet and in the Official Gazette. Budget Law envisages obligation of semiannual and annual reporting on budget	
O constitution				execution for local and regional self-government		
Croatia	X			Х	units.	
Macedonia Moldova	X		X			
	X		X			
Montenegro RF	X		X			
Serbia	X		X			
Tajikistan	X	V			On official web-site of RT MoF	
	V	Х	X		On official web-site of KT Mor	
Turkey Uzbekistan	X		X		They are published but in paper version	
UZDEKISIAN	12	2	13	1	5	
	IZ.	4	IS		บ	

23. What is the accounting period for which the most recently available financial statements are available?

Country	Accounting Period
	the calendarik year, cumulative data for the present and previous
Albania	period (in two columns)
Azerbaijan	2011
Belarus	9 months of. 2012
Bosna i Hercegovina	For 2011.
BULGARIA	2011
Croatia	Last financial report was created covering reporting period 1-6/2012. Currently, a financial report covering reporting period 1-9/2012 is in the making. Semiannual report on state budget execution, recently adopted by the National Parliament representatives, will be soon published.
Macedonia	- Species and second process
Moldova	2011
Montenegro	Quarterly reports
RF	Annual - 2011 monthly - for 09.01.2012
Serbia	2011
Tajikistan	2011.
Turkey	Annual
Uzbekistan	2the second half of 2012

24. <u>Is the Ministry of Finance in charge of formulating accounting and financial reporting policies for the public sector in your country?</u>

All 18 countries (100%) replied "Yes".

25. If public sector accounting standards exist, are being developed or planned, is the Ministry of Finance in charge of establishing them?

100% of responses were given.

Country	Yes	No (specify which agency is in charge).
		National Accounting Council with approval by Ministry
Albania		of Finance
Azerbaijan	X	
Belarus	X	
Bosna i Hercegovina	X	
BULGARIA	Х	
Croatia	X	
Georgia	Х	
Kazakhstan	Х	
Kyrgyz Republic	X	
Macedonia	Х	
Moldova	X	
Montenegro	Х	
RF	Х	
Serbia	X	
Tajikistan	X	
Turkey		Public Sector Accounting Standards Board
Ukraine	Х	
Uzbekistan	Х	
	16 (88.9%)	2

26. <u>Does your country have a Methodological or Consultative Accounting Board for the Public Sector ?</u>

Country	Yes	No, but there are plans to	No and no plans to
		establish it	establish it
Albania	Х		
Azerbaijan	Х		
Belarus	Х		
Bosna i Hercegovina	Х		
BULGARIA		X	
Croatia		X	
Georgia	Х		
Kazakhstan		X	
Kyrgyz Republic		Х	
Macedonia			
Moldova		X	
Montenegro		Х	
RF			X
Serbia		Х	
Tajikistan		X	
Turkey	Х		
Ukraine	Х		
Uzbekistan	Х		
	8 (44.4%)	8 (44.4%)	1 (5.5%)

27. Which agency in your country is in charge of compiling consolidated financial statements

Country	the Ministry	Treasury	other – please specify
·	of Finance		
Albania		х	
Azerbaijan		Х	
Belarus	Х		
Bosna i Hercegovina	Х		
BULGARIA	Х		
Croatia			Treasury Administration, which is part of the Ministry of Finance.
Georgia	Х		
Kazakhstan	x		
Kyrgyz Republic		Х	
Macedonia	Х		
Moldova	х		
Montenegro	Х		
RF		Х	
Serbia		Х	
Tajikistan		х	
Turkey	Х		
Ukraine		х	
Uzbekistan	Х		
	10	7	1

PART B. AUTOMATION OF ACCOUNTING AND FINANCIAL REPORTING

28. Which IT technologies do public institutions use for accounting purposes?

17 responses (94.4%) were given.

Country	accounting is	paper-based	accounting is in part automated (some public
	automated,	and/or	institutions use automated accounting systems, others
	accounting software	spreadsheet	use paper-based accounting). Please indicate which
	is used in all public	accounting	categories of institutions use automated systems
	institutions		
Albania			central and local government units
Azerbaijan	Х		
Belarus			Different categories of budget institutions
Bosna i Hercegovina	Х		
BULGARIA	Х		
Croatia			All public institutions are using automated accounting systems. The Treasury is using SAP System. Since 2011, we have started integrating state budgetary users' accounting systems (Ministries, Agencies) with Treasury SAP System.
Georgia	Х		
Kazakhstan			Accounting of public institutions of republic budget (ministries, agencies, state-controlled institutions) is automated, accounting of public institutions of local budget is automated partially
Kyrgyz Republic			Today budget entities use different software, but when we introduce MCYK accounting of all public sector institutions will be automated.
Macedonia			
Moldova			ministries and some institutions have automated accounting
Montenegro	Х		
RF	Х		
Serbia	Х		
Tajikistan			Part of big budget institutions (ministries etc.)
Turkey	Х		
Ukraine			Main spending units, state special-purpose funds
Uzbekistan			MoF developed some software programs as well as single software

29. Is there standard accounting software which is mandatory for all public institutions?

100% responses were given.

Albania x Azerbaijan x Belarus x Bosna i Hercegovina x BULGARIA x	(
Azerbaijan x Belarus x Bosna i Hercegovina x	(((((((((((((((((((
Bosna i Hercegovina x	((
Hercegovina x	(
	(
BULGARIA x	_	
	(
Croatia x		
Georgia x	(
Kazakhstan		Accounting software satisfying the requirements of normative-legal acts of RK MOF on accounting are mandatory. We have some software from national developers.
Kyrgyz Republic x	<	·
Macedonia x	<	
Moldova x	<	
Montenegro x	(
RF x	<	
Serbia x	(
Tajikistan x	<	
Turkey		Say 2000i
Ukraine x	(
Uzbekistan 15		But MoF developed some programs (soft) like "УзАСБО", "Silver light" (via Internet).

30. How do public institutions provide their financial reports to higher-ranking financial institutions?

17 responses (94.4%) were given.

y through a web portal	via e-	lly on hard	based	1' ' C.1 1 1
web portal			baseu	combination of the above, please
	mail/modem	drives or	submission	specify)
for public		other	of reports	
institutions		physical		
		media		
				electronically via e-mail, paper based submission of reports, electronically on hard drives
Х				
			х	
				Electronically, via uniform financial information management system, electronically via emails and via paper form reporting.
				The budget entities compile their financial reports on the base of the relevant accounting system data. All budget entities present their reports through their First Level Spending Units (FLSU) through a combination
	institutions	institutions	institutions physical media	institutions physical media

					of: electronically via e-mail; hard drives; FLSU' accounting software. MoF consolidates financial reports from FLSU electronically through a web portal for public institutions which is developing to cover all budget institutions - second and third level
					spending units.
Croatia			Х		
Georgia				X	
Kazakhstan		X			
Kyrgyz Republic					On paper forms or electronically
Macedonia					
					Ministries and local governing bodies - electronically via e-mail, others – on
Moldova					paper
Montenegro				X	
RF		X			
Serbia				X	
Tajikistan				X	
Turkey	х				
Ukraine					On paper forms or electronically (on hard drives)
Uzbekistan				X	
	2 (11.1%)	2 (11.1%)	1 (5.5%)	6(33.3%)	6 (33.3%)

31. To what extent does the capacity of existing IT systems in the Ministry of Finance (Treasury) enables automated consolidation of financial reports, starting at the level of public institutions?

17 responses (94.4%) were given.

Country	fully automated process of	consolidation process automated	consolidation is carried
,	consolidation through	within the IT system, but not	out separately, not
	existing IT system	completely, additional data	through the IT system
	existing 11 system		unough the 11 system
		entry is required at some stage	
Albania	Х		
Azerbaijan		Х	
Belarus		Х	
Bosna i Hercegovina		Х	
BULGARIA		х	
Croatia			X
Georgia			X
Kazakhstan			X
Kyrgyz Republic			
Macedonia			X
Moldova			Χ
Montenegro		х	
RF		X	
Serbia		х	
Tajikistan			Χ
Turkey	X		
Ukraine			Χ
Uzbekistan	X		
	3 (16.7%)	7 (38.9%)	7(38.9%)

32. Is the consolidation process consistent with the principles of GFS 2001 and IPSAS 6, in particular the elimination of inter-entity transactions and balances?

16 responses (88.9%) were given.

Country	Yes	No
Albania	х	
Azerbaijan	х	
Belarus	х	
Bosna i Hercegovina	х	
BULGARIA	Х	
Croatia	х	
Georgia		Х
Kazakhstan	х	
Kyrgyz Republic	X	
Macedonia	X	
Moldova	X	
Montenegro	X	
RF	X	
Serbia		Х
Tajikistan		х
Turkey		
Ukraine		х
Uzbekistan		
	12 (66.6%)	4 (22.2%)

25. How is information about the following transactions recorded in the Treasury accounting system in your country? 100% responses were given.

	Real time transaction procession	Batch processing of transactions	Summary data derived from manual or computer transaction records	Some other methodology (specify)
budget revenue	11 (61.1%) Albania, Azerbaijan, B&H, Georgia, Kazakhstan, Macedonia, Montenegro, Serbia, Turkey, Ukraine, Uzbekistan	4 (22.2%) Belarus, Kyrgyz Republic, Moldova, RF	2 (11.1%) Croatia, Tajikistan	1 (5.5%) Bulgaria (each budget institution records all transactions in their accounting systems transactions by transactions following the principal of on-going accrual accounting. Payments of the CG and SSF are within the system for electronic budget payments and information of the transactions are recorded in real time procession.)
budget financing	10 (55.6%) Albania, Azerbaijan, Georgia, Kazakhstan, Macedonia, Montenegro, Serbia, Turkey, Ukraine, Uzbekistan	5 (27.8%) Belarus, Croatia, Kyrgyz Republic, Moldova,	2 (11.1%) B&H,	1 (5.5%) Bulgaria
budget expenditure	12 (66.6%) Azerbaijan, B&H,	3 (16.7%) Belarus,	2 (11.1%) Albania, Tajikistan	1 (5.5%) Bulgaria
expenditure	Croatia,	Moldova,	(For today there is no	

	Georgia, Kazakhstan, Kyrgyz Republic, Macedonia, Montenegro, Serbia, Turkey, Ukraine, Uzbekistan	RF	accounting in Treasury. It is matter of question of the started reform in public sector accounting)	
cash flows	12 (66.6%) Albania, Azerbaijan, Croatia, Georgia, Kazakhstan, Moldova, Macedonia, Montenegro, Serbia, Turkey, Ukraine, Uzbekistan	3 (16.7%) Belarus, Kyrgyz Republic, RF	2 (11.1%) B&H, Tajikistan	1 (5.5%) Bulgaria

PART C. TRAINING SYSTEM FOR PUBLIC SECTOR ACCOUNTANTS

- 34. Does your country have officially formulated qualification requirements for public sector accountants / financial management specialists?
- 35. Does your country have functioning professional organizations (associations) for public sector accountants that offer professional training for them?
- 36. Does your country have other specialized organizations that provide training to public sector accountants / financial management specialists?

100% of responses were given to all three questions

Country	officially	functioning	other specialized organizations that provide
	formulated	professional	training to public sector accountants / financial
	qualification	organizations	management specialists
	requirements for	(associations) for	
	1		
	public sector	public sector	
	accountants /	accountants that	
	financial	offer professional	
	management	training for them	
	specialists		
All			
Albania	X	X	X
Azerbaijan Belarus	X		Special colleges, training centers
Bosna i	X		Special coneges, training centers
Hercegovina	x	x	X
Tiercegoviria	^	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	X (Public Administration Institute and Public
Bulgaria	x		Finance School at MoF)
Croatia			,
Georgia			MoF Academy
			AO "Center of training, additional training, and
			advanced training for specialists from financial
Kazakhstan	X	Х	system bodies"
Kyrgyz Republic			X
Macedonia			
Moldova			
Montenegro		X	V
RF	Х	X	X V (Continue for multiple control builded from a constitue
			X (Section for public sector budgetary accounting of the Association of Accountants and Auditors of
Serbia		x	Serbia)
Tajikistan	Х		X
Turkey	Х		
Ukraine	Х		
			Training Center of MoF, Tashkent Financial
Uzbekistan	X	Х	Institute
	11 (61.1%)	7 (38.9%)	

- 37. Has your country established a national certification system for public sector accountants?
- 38. If there is a national certification system (or if such a system is planned) is the gaining of such certificates reflected in remuneration or promotion?

There were 100% of responses to both questions.

Country	national certification system for public sector				is the gaining of such	
	accountants			certificates reflected in		
					remuneration or promotion	
	The	The	The system	The issue is	Yes	No
	issue is	system	is being created	under consideratio		
	not	already	created	n		
		•		11		
	under	exists				
	conside					
	ration					
Albania		Х				х
Azerbaijan		Χ				Х
Belarus	Χ					
Bosnia &						
Herzegovina		X				Х
Bulgaria				Х		
Croatia				Х		X
Georgia			X			X
Kazakhstan			X		X	
Kyrgyz Republic				X		x
Macedonia			X		X	
Moldova				X		x
Montenegro			X			x
RF	Х					X
Serbia				X		X
Tajikistan			Х			X
Turkey			Χ			X
Ukraine	Χ					X
Uzbekistan			Х			
	3	3	7	5	2	13

${\bf 39. \ Which \ role \ does \ the \ Ministry \ of \ Finance \ play \ in \ training \ public \ sector \ accountants \ / \ financial \ management \ specialists}$

16 responses (88.9%) were given

Country	
Albania	approve the commission for certification of the accountants approved
Azerbaijan	
Belarus	Training Center of RB MoF
	The Ministry of Finance gives support to continuous education of public sector employed
	accountants and financial experts, and Ministry's experts are included and actively involved
Bosna i Hercegovina	in regular and continuous training of public sector employees.
	Guidelines of Minister of Finance on reporting of the budget entities on cash and accrual
BULGARIA	basis. MoF organizes training courses and provides the main lecturers for different seminars.
	Ministry of Finance organizes workshops for public sector accountants, first and foremost
Croatia	for state budgetary users' accountants.
Georgia	It organizes trainings, additional and advanced trainings, certification of accounting coaches
	RK MoF regulates and coordinates matters of training, additional training, and advanced
Kazakhstan	training for specialists from financial system bodies.
Kyrgyz Republic	It organizes master classes for public sector accountant training
	Ministry of Finance is responsible in training public sector accountants / financial
Macedonia	management specialists
Moldova	Organization of master classes and short courses
Montenegro	
	Guidance manuals, recommendations, clarifications, meetings, videoconferences, synoptic
RF	letters etc
Serbia	There is none
Tajikistan	MoF governs this process
Turkey	Responsible for the certification of public sector accountants
Ukraine	master classes, advanced training courses
	Organization of the system of training and advanced training, certification and attestation
Uzbekistan	etc.